

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY BONN IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

S E C R E T STATE 139949

NODIS

FOLLOWING REPEAT STATE 139949 ACTION PARIS 14 JUN

QUOTE

E.O. 11652: GDS

TAGS: NRG, FR

SUBJECT: MESSAGE FOR SAUVAGNARGUES

1. PLEASE TRANSMIT THE FOLLOWING MESSAGE TO FOREIGN
MINISTER SAUVAGNARGUES AT EARLIEST CONVENIENCE: QUOTE

DEAR JEAN:

A REPRESENTATIVE FROM YOUR EMBASSY HERE WAS IN TOUCH WITH
US LAST MONDAY CONCERNING YOUR CONCEPT OF MOVING DIRECTLY
TO AN ENLARGED MINISTERIAL MEETING OF 27 COUNTRIES AS A
MEANS OF RELAUNCHING THE DIALOGUE ON ENERGY, COMMODITIES,
AND OTHER DEVELOPMENT ISSUES. SINCE THEN I HAVE HAD A
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REPORT OF THE CONVERSATION BETWEEN MESSRS. FROMENT-MEURICE

AND ROBINSON.

I HAVE GIVEN YOUR CONCEPT CONSIDERABLE THOUGHT. IN ORDER TO ENABLE US TO PROCEED IN CLOSE COOPERATION I THOUGHT IT MIGHT BE HELPFUL IF I PUT OUR OWN THOUGHTS BEFORE YOU.

I RECOGNIZE YOUR DESIRE TO BUILD ON THE DISCUSSIONS AT KLEBER IN APRIL, BUT WONDER IF THERE WAS REALLY SUFFICIENT AGREEMENT TO DO SO. THERE WAS ONLY A TENTATIVE UNDERSTANDING ON A 26 OR 27 MEMBER GROUP, AND ON ITS DIVISION

BETWEEN ENERGY PRODUCING COUNTRIES, DEVELOPING COUNTRIES, AND INDUSTRIAL COUNTRIES. THE WHOLE W I AT THAT TIME

CONDITIONED ON AGREEMENT ON AN AGENDA, AND ON SUCH CONTENTIOUS ISSUES AS THE STATUS OF THE INTERNATIONAL ENERGY AGENCY OBSERVERS. TO ATTEMPT NOW THROUGH BILATERAL CONTACTS TO ESTABLISH A BASIS FOR AGREEMENT ON WHO THE 27 WOULD B, ON THE REPRESENTATION OF THE AGENCY, END ON WHAT THE 27 WOULD DO STRIKES ME AS AN IMPOSSIBLY DIFFICULT TASK.

BUT EVEN IF IT COULD SUCCEED, I BLIEVE THERE WOULD BE A REAL QUESTION AS TO ITS UTILITY. AN ENLARGED CONFERENCE

OF THIS TYPE WOULD BE TEMPTED TO GET INTO THE SUBSTANCE OF ISSUES, AND TO TRY TO SET UP SOME WAY OF LEVERAGING ISSUES ONE AGAINST THE OTHER. A LARGE CONFERENCE WOULD

BE TEMPTED TO PERPETUATE ITSELF, SUBORDINATING THE COMMISSIONS TO ITS GOVERNANCE. WE COULD THUS HAVE ALL

TOO EASILY A MINI-UN AND THE INGREDIENTS FOR A NEW FAILURE.

IT SEEMS TO ME FAR MORE PRUDENT TO BUILD ON KLEBER BY

RECONVENING THE PREPARATORY CONFERENCE IN THE SAME FORMAT. AFTER ALL, THE 10 PARTICIPANTS AGREED THAT THEY WERE NOT SECRET

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ENDING THEIR EFFORT, BUT ONLY SUSPENDING IT. ALTHOUGH NOT FREE OF CONTROVERSY, THIS FORUM HAS THE MERIT OF EXISTING; PARTICIPANTS IN IT COULD VERY PROBABLY AGREE TO RECONVENE IT WITH A MINIMUM OF NEGOTIATION.

I RECOGNIZE THE POINT THAT HAS BEEN MADE TO US BY MANY OF THE PRODUCING COUNTRIES THAT LEGITIMACY OF COMMISSIONS CREATED BY ONLY 10 COUNTRIES MIGHT BE CONTESTED, NOTABLY

BY DEVELOPING COUNTRIES THAT DID NOT PARTICIPATE IN KLEBER. TO OVERCOME THAT POINT, WHICH I BELIEVE VALID, THE CORRECT SOLUTION WOULD APPEAR TO BE THAT PROPOSED BY YAMANI: TO USE THE PREPARATORY MEETING TO AGREE ON THE WHOLE PROCESS, THE MEMBERSHIP OF THE COMMISSIONS, THEIR TERMS OF REFERENCE, THEIR STATUS VIS-A-VIS EACH OTHER, AND THEN TO CONVENE A 1 OR 2 DAY MEETING OF FOREIGN

MINISTERS TO LAUNCH THEM.

A FURTHER POINT THAT HAS BEEN RAISED BY SOME, THAT THERE SHOULD BE AN ARRANGEMENT FOR THE COMMISSIONS TO REPORT BACK, ITEMS TO ME TO HAVE MUCH LESS FORCE. COUNTRIES.

THAT ARE CONCERNED THAT THE WORK OF THE COMMISSIONS SHOULD

PROCEED MORE OR LESS AT THE SAME PACE, CAN SATISFY THEMSELVES THAT THIS IS SO BY ARRANGEMENTS FOR THE COMMISSION CHAIRMEN TO REPORT TO EACH OTHER THE PROGRESS OF THEIR WORK. BUT TO REPORT BACK TO THE ENLARGED MINISTERIAL MEETING WOULD SUPPOSE THAT THE MINISTERIAL MEETING WOULD HAVE TO BE HELD AGAIN, AND THAT IT WILL HAVE TO DEAL WITH SUBSTANTIVE ISSUES. I DO NOT THINK WE SHOULD COMMIT OURSELVES NOW TO SUCH A SUBSTANTIVE MEMBERSHIP MEETING AT MINISTERIAL LEVEL.

PLEASE LET ME KNOW YOUR THOUGHTS ON THIS ISSUE, AS I THINK THAT THERE IS A STRONG ADVANTAGE TO BOTH OF US TO REMAIN IN CLOSE HARMONY AS THE DIALOGUE DEVELOPS. I HOPE IN ANY EVENT TO SEE YOU SOON.

ON ANOTHER MATTER, I WANT TO EXPRESS GRATIFICATION FOR
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THE CONTINUED, FRANK AND COOPERATIVE EXCHANGES WE HAVE HAD ON VERY IMPORTANT NUCLEAR EXPORT POLICY ISSUES. OUR

FIRST MULTILATERAL MEETING IN LONDON YIELDED SIGNIFICANT PROGRESS IN UNDERSTANDING THE ISSUES TO BE DISCUSSED. I LOOK FORWARD TO FURTHER PROGRESS IN REACHING CONSENSUS AMONG NUCLEAR SUPPLIES ON JUNE 18.

IN THIS CONNECTION, I ATTACH GREAT IMPORTANCE TO THE

NED TO EXERCISE RESTRAINT IN SUPPLYING SENSITIVE NUCLEAR TECHNOLOGY -- SPECIFICALLY CHEMICAL REPROCESSING AND URANIUM ENRICHMENT FACILITIES -- OR AT A MINIMUM IN ENSURING THAT SUCH TRANSACTIONS ARE DELAYED TO THE EXTENT PRACTICABLE, LIMITED IN SCOPE, AND SUBJECT TO THE TIGHTEST

POSSIBLE SAFEGUARDS AND CONTROLS. ONLY IF ALL SUPPLIERS
AGREED TO FOLLOW SUCH A POLICY WILL WE BE ABLE TO STEM

THE TREND TOWARD PROLIFERATION WITHOUT COMMERCIAL

DISADVANTAGES TO ANY COUNTRY. FAILURE TO DO SO WILL LEAD
TO A RELAXATION OF STANDARDS ALL AROUND.

I HOPE THAT FRANCE WILL BE ABLE TO CONTRIBUTE FULLY TO
THIS IMPORTANT ENDEAVOR AND PUT ITS WEIGHT BEHIND OUR

URGENT EFFORTS TO SECURE ON A MULTILATERAL BASIS A

CONSENSUS ON THE MOST EFFECTIVE NUCLEAR EXPORT CONTROLS

WE CAN ACHIEVE THROUGH COMMON ACTION. I LOOK FORWARD
TO POSITIVE RESULTS FROM OUR FORTHCOMING MEETINGS AND
CONTINUING COMMUNICATIONS BETWEEN US ON THIS VITAL MATTER
OF MUTUAL INTEREST. WARM REGARDS, HENRY A. KISSINGER.
END QUOTE. SISCO
UNQUOTE KISSINGER

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